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(Original Signature of Member)

114TH CONGRESS  
1ST SESSION

**H. R.** \_\_\_\_\_

To modernize the Toxic Substances Control Act, and for other purposes.

\_\_\_\_\_  
IN THE HOUSE OF REPRESENTATIVES

M\_\_\_\_\_. \_\_\_\_\_ introduced the following bill; which was referred to the  
Committee on \_\_\_\_\_  
\_\_\_\_\_

**A BILL**

To modernize the Toxic Substances Control Act, and for  
other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5       “TSCA Modernization Act of 2015”.

6       (b) TABLE OF CONTENTS.—The table of contents of  
7       this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. Testing of chemical substances and mixtures.
- Sec. 4. Regulation of hazardous chemical substances and mixtures.
- Sec. 5. Relationship to other Federal laws.

Sec. 6. Disclosure of data.  
Sec. 7. Effect on State law.  
Sec. 8. Administration of the Act.  
Sec. 9. Conforming amendments.

1 **SEC. 2. DEFINITIONS.**

2 Section 3 of the Toxic Substances Control Act (15  
3 U.S.C. 2602) is amended—

4 (1) by redesignating paragraphs (7) through  
5 (14) as paragraphs (8) through (10) and (12)  
6 through (16), respectively;

7 (2) by inserting after paragraph (6) the fol-  
8 lowing:

9 “(7) The term ‘intended conditions of use’ means the  
10 circumstances under which a chemical substance is in-  
11 tended, known, or reasonably foreseeable to be manufac-  
12 tured, processed, distributed in commerce, used, and dis-  
13 posed of.”; and

14 (3) by inserting after paragraph (10), as so re-  
15 designated, the following:

16 “(11) The term ‘potentially exposed subpopulation’  
17 means a group of individuals within the general population  
18 who, due to either greater susceptibility or greater poten-  
19 tial exposure, are likely to be at greater risk than the gen-  
20 eral population of adverse health effects from exposure to  
21 a chemical substance.”.

1 **SEC. 3. TESTING OF CHEMICAL SUBSTANCES AND MIX-**  
2 **TURES.**

3 Section 4 of the Toxic Substances Control Act (15  
4 U.S.C. 2603) is amended—

5 (1) in subsection (a)(1)—

6 (A) in subparagraph (A)(iii), by striking “;  
7 or” and inserting a semicolon;

8 (B) in subparagraph (B)(iii), by striking “;  
9 and” and inserting “; or”; and

10 (C) by adding at the end the following:

11 “(C) testing of a chemical substance is nec-  
12 essary to conduct a risk evaluation under section  
13 6(b); and”; and

14 (2) in the matter following subsection (a)(2), by  
15 inserting “, order, or consent agreement” after “by  
16 rule”.

17 **SEC. 4. REGULATION OF HAZARDOUS CHEMICAL SUB-**  
18 **STANCES AND MIXTURES.**

19 (a) SCOPE OF REGULATION.—Section 6(a) of the  
20 Toxic Substances Control Act (15 U.S.C. 2605(a)) is  
21 amended—

22 (1) by striking “finds that there is a reasonable  
23 basis to conclude” and inserting “determines under  
24 subsection (b)”;

1           (2) by inserting “or designates a chemical sub-  
2           stance under subsection (i)(2),” before “the Admin-  
3           istrator shall by rule”; and

4           (3) by striking “to protect adequately against  
5           such risk using the least burdensome requirements”  
6           and inserting “so that the chemical substance or  
7           mixture no longer presents or will present an unrea-  
8           sonable risk, including an identified unreasonable  
9           risk to a potentially exposed subpopulation”.

10          (b) RISK EVALUATIONS.—Section 6(b) of the Toxic  
11          Substances Control Act (15 U.S.C. 2605(b)) is amended  
12          to read as follows:

13          “(b) RISK EVALUATIONS.—

14                 “(1) IN GENERAL.—The Administrator shall  
15                 conduct risk evaluations pursuant to this subsection  
16                 to determine whether or not a chemical substance  
17                 presents or will present, in the absence of require-  
18                 ments under subsection (a), an unreasonable risk of  
19                 injury to health or the environment.

20                 “(2) APPLYING REQUIREMENTS.—The Adminis-  
21                 trator shall apply requirements with respect to a  
22                 chemical substance through a rule under subsection  
23                 (a) only if the Administrator determines through a  
24                 risk evaluation under this subsection that the chem-  
25                 ical substance presents or will present, in the ab-

1       sence of such requirements, an unreasonable risk of  
2       injury to health or the environment.

3           “(3) CONDUCTING RISK EVALUATION.—

4               “(A) REQUIRED RISK EVALUATIONS.—The  
5       Administrator shall conduct and publish the re-  
6       sults of a risk evaluation under this subsection  
7       for a chemical substance if—

8               “(i) the Administrator determines  
9       that the chemical substance may present  
10      an unreasonable risk of injury to health or  
11      the environment because of potential haz-  
12      ard and a potential route of exposure  
13      under the intended conditions of use; or

14              “(ii) a manufacturer of the chemical  
15      substance requests such a risk evaluation.

16              “(B) TSCA WORK PLAN CHEMICALS.—The  
17      Administrator may, without making a deter-  
18      mination under subparagraph (A)(i), conduct  
19      and publish the results of a risk evaluation  
20      under this subsection for a chemical substance  
21      that, on the date of enactment of the TSCA  
22      Modernization Act of 2015, is listed in the  
23      TSCA Work Plan for Chemical Assessments  
24      published by the Administrator.

1           “(4) REQUIREMENTS.—In conducting a risk  
2           evaluation under this subsection, the Administrator  
3           shall—

4                   “(A) integrate and assess information on  
5                   hazards and exposures for all of the intended  
6                   conditions of use of the chemical substance, in-  
7                   cluding information that is relevant to specific  
8                   risks of injury to health or the environment and  
9                   information on potentially exposed subpopula-  
10                  tions;

11                   “(B) not include information on cost and  
12                   other factors not directly related to health or  
13                   the environment;

14                   “(C) take into account, where relevant, the  
15                   likely duration, intensity, frequency, and num-  
16                   ber of exposures under the intended conditions  
17                   of use of the chemical substance;

18                   “(D) describe the weight of the scientific  
19                   evidence for identified hazard and exposure;

20                   “(E) consider whether the weight of the  
21                   scientific evidence supports the identification of  
22                   doses of the chemical substance below which no  
23                   adverse effects can be expected to occur; and

24                   “(F) in the case of a risk evaluation re-  
25                   quested by a manufacturer under paragraph

1 (3)(A)(ii), ensure that the costs to the Environ-  
2 mental Protection Agency, including contractor  
3 costs, of conducting the risk evaluation are paid  
4 for by the manufacturer.

5 “(5) DEADLINES.—

6 “(A) RISK EVALUATIONS.—The Adminis-  
7 trator shall conduct and publish a risk evalua-  
8 tion under this subsection for a chemical sub-  
9 stance as soon as reasonably possible, subject to  
10 the availability of resources, but not later than  
11 3 years after the date on which—

12 “(i) the Administrator—

13 “(I) makes a determination  
14 under paragraph (3)(A)(i); or

15 “(II) begins the risk evaluation  
16 under paragraph (3)(B); or

17 “(ii) a manufacturer requests the risk  
18 evaluation under paragraph (3)(A)(ii).

19 “(B) SUBSECTION (a) RULES.—If, based  
20 on a risk evaluation conducted under this sub-  
21 section, the Administrator determines that a  
22 chemical substance presents or will present, in  
23 the absence of a rule under subsection (a), an  
24 unreasonable risk of injury to health or the en-  
25 vironment, the Administrator shall—

1 “(i) propose a rule under subsection  
2 (a) for the chemical substance not later  
3 than 90 days after the date on which the  
4 risk evaluation regarding such chemical  
5 substance is published under subparagraph  
6 (A); and

7 “(ii) publish in the Federal Register a  
8 final rule not later than 180 days after the  
9 date on which the risk evaluation regard-  
10 ing such chemical substance is published  
11 under subparagraph (A).

12 “(C) EXTENSION.—If the Administrator  
13 determines that additional information is nec-  
14 essary to make a risk evaluation determination  
15 under this subsection, the Administrator may  
16 extend the deadline under subparagraph (A) ac-  
17 cordingly, except that the deadline may not be  
18 extended to a date that is later than—

19 “(i) 90 days after receipt of such ad-  
20 ditional information; or

21 “(ii) 2 years after the original dead-  
22 line.

23 “(6) DETERMINATIONS OF NO UNREASONABLE  
24 RISK.—



1           “(A) NOTICE AND COMMENT.—Not later  
2           than 30 days before publishing a final deter-  
3           mination under this subsection that a chemical  
4           substance will not present an unreasonable risk  
5           of injury to health or the environment, the Ad-  
6           ministrator shall make a preliminary determina-  
7           tion to such effect and provide public notice of,  
8           and an opportunity for comment regarding,  
9           such preliminary determination.

10           “(B) POTENTIALLY EXPOSED SUBPOPULA-  
11           TIONS.—The Administrator shall not make a  
12           determination under this subsection that a  
13           chemical substance will not present an unrea-  
14           sonable risk of injury to health or the environ-  
15           ment if the Administrator determines that the  
16           chemical substance, under the intended condi-  
17           tions of use, poses an unreasonable risk of in-  
18           jury to 1 or more potentially exposed sub-  
19           populations.

20           “(C) FINAL ACTION.—A final determina-  
21           tion under this subsection that a chemical sub-  
22           stance will not present an unreasonable risk of  
23           injury to health or the environment shall be  
24           considered a final agency action.

1           “(7) MINIMUM NUMBER.—Subject to the avail-  
2           ability of appropriations, the Administrator shall ini-  
3           tiate 10 or more risk evaluations under paragraphs  
4           (3)(A)(i) or (3)(B) in each fiscal year beginning in  
5           the fiscal year of the date of enactment of the TSCA  
6           Modernization Act of 2015.”.

7           (c) PROMULGATION OF SUBSECTION (a) RULES.—  
8           Section 6(c) of the Toxic Substances Control Act (15  
9           U.S.C. 2605(c)) is amended—

10           (1) by amending paragraph (1) to read as fol-  
11           lows:

12           “(1) REQUIREMENTS FOR RULE.—In promul-  
13           gating any rule under subsection (a) with respect to  
14           a chemical substance or mixture, the Administrator  
15           shall—

16           “(A) consider and publish a statement with  
17           respect to—

18           “(i) the effects of the chemical sub-  
19           stance or mixture on health and the mag-  
20           nitude of the exposure of human beings to  
21           the chemical substance or mixture;

22           “(ii) the effects of the chemical sub-  
23           stance or mixture on the environment and  
24           the magnitude of the exposure of the envi-

1                   ronment to the chemical substance or mix-  
2                   ture;

3                   “(iii) the benefits of the chemical sub-  
4                   stance or mixture for various uses; and

5                   “(iv) the reasonably ascertainable eco-  
6                   nomic consequences of the rule, including  
7                   consideration of the likely effect of the rule  
8                   on the national economy, small business,  
9                   technological innovation, the environment,  
10                  and public health;

11                  “(B) impose requirements under the rule  
12                  that the Administrator determines, consistent  
13                  with the information published under subpara-  
14                  graph (A), are cost-effective, except where the  
15                  Administrator determines that additional or dif-  
16                  ferent requirements described in subsection (a)  
17                  are necessary to protect against the identified  
18                  risk;

19                  “(C) based on the information published  
20                  under subparagraph (A), in deciding whether to  
21                  prohibit or restrict in a manner that substan-  
22                  tially prevents a specific use of a chemical sub-  
23                  stance or mixture and in setting an appropriate  
24                  transition period for such action, determine  
25                  whether technically and economically feasible al-

1           ternatives that benefit health or the environ-  
2           ment, compared to the use so proposed to be  
3           prohibited or restricted, will be reasonably  
4           available as a substitute when the proposed pro-  
5           hibition or restriction takes effect;

6           “(D) exempt replacement parts designed  
7           prior to the date of publication in the Federal  
8           Register of the rule unless the Administrator  
9           finds such replacement parts contribute signifi-  
10          cantly to the identified risk, including identified  
11          risk to identified potentially exposed subpopula-  
12          tions; and

13          “(E) in selecting among prohibitions and  
14          restrictions to address an identified risk, apply  
15          prohibitions or restrictions to articles on the  
16          basis of a chemical substance or mixture con-  
17          tained in the article only to the extent necessary  
18          to mitigate the identified risk.”;

19          (2) in paragraph (2)—

20                 (A) by inserting “PROCEDURES.—” before  
21                 “‘When prescribing a rule’”;

22                 (B) by striking “provide an opportunity for  
23                 an informal hearing in accordance with para-  
24                 graph (3); (D)”;

1 (C) by striking “, and (E)” and inserting  
2 “; and (D)”; and

3 (D) by moving such paragraph 2 ems to  
4 the right;

5 (3) by striking paragraphs (3) and (4) and re-  
6 designating paragraph (5) as paragraph (3); and

7 (4) in paragraph (3) (as so redesignated)—

8 (A) by striking “Paragraphs (1), (2), (3),  
9 and (4)” and inserting “APPLICATION.—Para-  
10 graphs (1) and (2)”; and

11 (B) by moving such paragraph 2 ems to  
12 the right.

13 (d) EFFECTIVE DATE.—Section 6(d)(2)(B) of the  
14 Toxic Substances Control Act (15 U.S.C. 2605(d)(2)(B))  
15 is amended by adding at the end the following: “Any rule  
16 promulgated under subsection (a) shall provide for a rea-  
17 sonable transition period.”.

18 (e) NON-RISK FACTORS; CRITICAL USE EXEMP-  
19 TIONS; PBT CHEMICALS.—Section 6 of the Toxic Sub-  
20 stances Control Act (15 U.S.C. 2605) is amended by add-  
21 ing at the end the following:

22 “(g) NON-RISK FACTORS.—The Administrator shall  
23 not consider costs or other non-risk factors when deciding  
24 whether to initiate a rulemaking under subsection (a).

25 “(h) CRITICAL USE EXEMPTIONS.—

1           “(1) CRITERIA FOR EXEMPTION.—The Admin-  
2           istrator may grant an exemption from a requirement  
3           of a subsection (a) rule for a specific use of a chem-  
4           ical substance or mixture, if—

5                 “(A) the requirement is not cost-effective  
6                 with respect to the specific use, as determined  
7                 by the Administrator pursuant to subsection  
8                 (c)(1)(B); and

9                 “(B) the Administrator finds that—

10                         “(i) the specific use is a critical or es-  
11                         sential use; or

12                         “(ii) the requirement, as applied with  
13                         respect to the specific use, would signifi-  
14                         cantly disrupt the national economy, na-  
15                         tional security, or critical infrastructure.

16           “(2) PROCEDURE.—An exemption granted  
17           under paragraph (1) shall be—

18                 “(A) supported by clear and convincing  
19                 evidence;

20                 “(B) preceded by public notice of the pro-  
21                 posed exemption and an opportunity for com-  
22                 ment; and

23                 “(C) followed by notice of the granted ex-  
24                 emption—

1 “(i) to the public, by the Adminis-  
2 trator; and

3 “(ii) to known commercial purchasers  
4 of the chemical substance or mixture with  
5 respect to which the exemption applies, by  
6 the manufacturers and processors of such  
7 chemical substance or mixture.

8 “(3) PERIOD OF EXEMPTION.—An exemption  
9 granted under paragraph (1) shall expire after a pe-  
10 riod not to exceed 5 years, but may be renewed for  
11 one or more additional 5-year periods if the Admin-  
12 istrator finds that the requirements of paragraph (1)  
13 continue to be met.

14 “(4) CONDITIONS.—The Administrator shall  
15 impose conditions on any use for which an exemp-  
16 tion is granted under paragraph (1) to reduce risk  
17 from the chemical substance or mixture to the great-  
18 est extent feasible.

19 “(i) CHEMICALS THAT ARE PERSISTENT, BIO-  
20 ACCUMULATIVE, AND TOXIC.—

21 “(1) IDENTIFICATION.—Not later than 9  
22 months after the date of enactment of the TSCA  
23 Modernization Act of 2015, the Administrator shall  
24 publish a list of those chemical substances that the  
25 Administrator has a reasonable basis to conclude are

1 persistent, bioaccumulative, and toxic, not including  
2 any chemical substance that is a metal, a metal com-  
3 pound, or subject to subsection (e).

4 “(2) CONFIRMATION OF CONCERN.—Not later  
5 than 2 years after the date of enactment of the  
6 TSCA Modernization Act of 2015, the Administrator  
7 shall designate as a PBT chemical of concern each  
8 chemical substance on the list published under para-  
9 graph (1)—

10 “(A) that, with respect to persistence and  
11 bioaccumulation, scores high for one and either  
12 high or moderate for the other, pursuant to the  
13 TSCA Work Plan Chemicals Methods Docu-  
14 ment published by the Administrator in Feb-  
15 ruary 2012; and

16 “(B) exposure to which is likely to the gen-  
17 eral population or to a potentially exposed sub-  
18 population identified by the Administrator.

19 “(3) EXPEDITED ACTION.—Notwithstanding  
20 subsection (b)(2), subject to the availability of ap-  
21 propriations, not later than 2 years after designating  
22 a chemical substance under paragraph (2), the Ad-  
23 ministrator shall promulgate a rule under subsection  
24 (a) with respect to the chemical substance to reduce  
25 likely exposure to the extent practicable.



1           “(4) RELATIONSHIP TO SUBSECTION (b).—If,  
2           at any time prior to the date that is 90 days after  
3           the date on which the Administrator publishes the  
4           list under paragraph (1), the Administrator makes a  
5           finding under subsection (b)(3)(A)(i), or a manufac-  
6           turer requests a risk evaluation under subsection  
7           (b)(3)(A)(ii), with respect to a chemical substance,  
8           such chemical substance shall not be subject to this  
9           subsection.”.

10 **SEC. 5. RELATIONSHIP TO OTHER FEDERAL LAWS.**

11           Section 9(b) of the Toxic Substances Control Act (15  
12 U.S.C. 2608(b)) is amended—

13           (1) by striking “The Administrator shall coordi-  
14           nate” and inserting “(1) The Administrator shall co-  
15           ordinate”; and

16           (2) by adding at the end the following:

17           “(2) In making a determination under paragraph (1)  
18           that it is in the public interest for the Administrator to  
19           take an action under this title with respect to a chemical  
20           substance or mixture rather than under another law ad-  
21           ministered in whole or in part by the Administrator, the  
22           Administrator shall compare the relevant risks, estimated  
23           costs, and efficiencies of the action to be taken under this  
24           title and an action to be taken under such other law to  
25           protect against such risk.”.

1 **SEC. 6. DISCLOSURE OF DATA.**

2 Section 14 of the Toxic Substances Control Act (15  
3 U.S.C. 2613) is amended—

4 (1) in subsection (a)—

5 (A) by striking “or” at the end of para-  
6 graph (3);

7 (B) by striking the period at the end of  
8 paragraph (4) and inserting a semicolon; and

9 (C) by adding after paragraph (4) the fol-  
10 lowing new paragraphs:

11 “(5) may be disclosed to a State, local, or tribal  
12 government official upon request of the official for  
13 the purpose of administration or enforcement of a  
14 law; and

15 “(6) shall be disclosed upon request—

16 “(A) to a health or environmental profes-  
17 sional employed by a Federal or State agency in  
18 response to an environmental release; or

19 “(B) to a treating physician or other  
20 health care professional to assist in the diag-  
21 nosis or treatment of 1 or more individuals.”;

22 (2) in subsection (b)(1), in the matter following  
23 subparagraph (B)—

24 (A) by striking “data which discloses” and  
25 inserting “data that disclose formulas (includ-

1           ing molecular structures) of a chemical sub-  
2           stance or mixture,”;

3           (B) by striking “mixture or,” and inserting  
4           “mixture, or,”; and

5           (C) by striking “the release of data dis-  
6           closing”;

7           (3) in subsection (c)—

8           (A) by striking the subsection heading and  
9           inserting “DESIGNATING AND SUBSTANTIATING  
10          CONFIDENTIALITY.—”; and

11          (B) by amending paragraph (1) to read as  
12          follows:

13          “(1)(A) In submitting information under this Act  
14          after date of enactment of the TSCA Modernization Act  
15          of 2015, a manufacturer, processor, or distributor in com-  
16          merce shall designate the information which such person  
17          believes is entitled to protection under this section, and  
18          submit such designated information separately from other  
19          information submitted under this Act. A designation  
20          under this subparagraph shall be made in writing and in  
21          such manner as the Administrator may prescribe, and  
22          shall include—

23                 “(i) justification for each designation of con-  
24          fidentiality;

1           “(ii) a certification that the information is not  
2           otherwise publicly available; and

3           “(iii) separate copies of all submitted informa-  
4           tion, with 1 copy containing and 1 copy excluding  
5           the information to which the request applies.

6           “(B) Designations made under subparagraph (A)  
7           after the date of enactment of the TSCA Modernization  
8           Act of 2015 shall expire after 10 years, at which time the  
9           information shall be made public unless the manufacturer,  
10          processor, or distributor in commerce has submitted a re-  
11          quest for renewal, made in writing and in such manner  
12          as the Administrator may prescribe, including all of the  
13          elements required for the initial submission.

14          “(C) Not later than 60 days prior to making informa-  
15          tion public under subparagraph (B), the Administrator  
16          shall notify, as appropriate and practicable, the manufac-  
17          turer, processor, or distributor in commerce who des-  
18          ignated the information under subparagraph (A) of the  
19          date on which such information will be made public unless  
20          a request for renewal is granted under subparagraph  
21          (B).”; and

22                 (4) by adding at the end the following new sub-  
23          sections:

24          “(f) PROHIBITION.—No person who receives informa-  
25          tion as permitted under subsection (a) may use such infor-

1 mation for any purpose not specified in such subsection,  
2 nor disclose such information to any person not authorized  
3 to receive such information.

4 “(g) SAVINGS.—Nothing in this section shall be con-  
5 strued to affect the applicability of State or Federal rules  
6 of evidence or procedure in any judicial proceeding.”.

7 **SEC. 7. EFFECT ON STATE LAW.**

8 (a) IN GENERAL.—Section 18(a) of the Toxic Sub-  
9 stances Control Act (15 U.S.C. 2617(a)) is amended—

10 (1) in paragraph (2)(A), by striking “; and”  
11 and inserting a semicolon;

12 (2) by striking paragraph (2)(B) and inserting  
13 the following:

14 “(B) if the Administrator makes a final deter-  
15 mination under section 6(b) that a chemical sub-  
16 stance will not present an unreasonable risk of in-  
17 jury to health or the environment under the intended  
18 condition of use, no State or political subdivision  
19 may, after the date of publication of such determina-  
20 tion, establish or continue in effect any requirement  
21 that applies to such chemical substance under the  
22 intended conditions of use considered by the Admin-  
23 istrator in the risk evaluation under section 6(b),  
24 and is designed to protect against exposure to such  
25 chemical substance under the intended conditions of

1 use, unless the requirement of the State or political  
2 subdivision—

3 “(i) is adopted under the authority of a  
4 Federal law; or

5 “(ii) is adopted to protect air or water  
6 quality or is related to waste treatment or  
7 waste disposal, except that this clause does not  
8 apply to such a requirement if a provision of  
9 this title, or an action or determination made  
10 by the Administrator under this title, actually  
11 conflicts with the requirement; and

12 “(C) if the Administrator imposes a require-  
13 ment, through a rule or order under section 5 or 6,  
14 that applies to a chemical substance or mixture  
15 (other than a requirement described in section  
16 6(a)(6)) and is designed to protect against a risk of  
17 injury to health or the environment associated with  
18 such chemical substance or mixture, no State or po-  
19 litical subdivision may, after the effective date of  
20 such requirement, establish or continue in effect any  
21 requirement that applies to such chemical substance  
22 or mixture (including a requirement that applies to  
23 an article because the article contains the chemical  
24 substance or mixture) and is designed to protect  
25 against exposure to the chemical substance or mix-

1       ture either under the intended conditions of use con-  
2       sidered by the Administrator in the risk evaluation  
3       under section 6(b) or from a use identified in a no-  
4       tice received by the Administrator under section  
5       5(a), or, in the case of a requirement imposed pur-  
6       suant to section 6(i), is designed to protect against  
7       a risk of injury considered by the Administrator in  
8       imposing such requirement, unless the requirement  
9       of the State or political subdivision—

10               “(i) is identical to the requirement imposed  
11               by the Administrator;

12               “(ii) is adopted under the authority of a  
13               Federal law; or

14               “(iii) is adopted to protect air or water  
15               quality or is related to waste treatment or  
16               waste disposal, except that this clause does not  
17               apply to such a requirement if a provision of  
18               this title, or an action or determination made  
19               by the Administrator under this title, actually  
20               conflicts with the requirement.”; and

21               (3) by adding at the end the following:

22               “(3) In the case of an identical requirement described  
23       in paragraph (2)(C)(i)—

1           “(A) a State may not assess a penalty for a  
2           specific violation for which the Administrator has as-  
3           sessed a penalty under section 16; and

4           “(B) if a State has assessed a penalty for a  
5           specific violation, the Administrator may not assess  
6           a penalty for that violation in an amount that would  
7           cause the total of the penalties assessed for the vio-  
8           lation by the State and the Administrator combined  
9           to exceed the maximum amount that may be as-  
10          sessed for that violation by the Administrator under  
11          section 16.”.

12          (b) SAVINGS.—Section 18 of the Toxic Substances  
13          Control Act (15 U.S.C. 2617) is amended by adding at  
14          the end the following:

15          “(c) SAVINGS.—

16               “(1) PRIOR STATE ACTIONS.—Nothing in this  
17               title, nor any risk evaluation, rule, order, standard,  
18               or requirement completed or implemented under this  
19               title, shall be construed to preempt or otherwise af-  
20               fect the authority of a State or political subdivision  
21               of a State to continue to enforce any action taken  
22               before August 1, 2015, under the authority of a  
23               State law that prohibits or otherwise restricts the  
24               manufacturing, processing, distribution in com-  
25               merce, use, or disposal of a chemical substance, or



1       any action taken pursuant to a State law that was  
2       in effect on August 31, 2003, unless an action or de-  
3       termination made by the Administrator under this  
4       title actually conflicts with the action taken pursu-  
5       ant to such a State law.

6           “(2) TORT AND CONTRACT LAW.—Nothing in  
7       this title, nor any risk evaluation, rule, order, stand-  
8       ard, or requirement completed or implemented under  
9       this title, shall be construed to preempt or otherwise  
10      affect either Federal or State tort law or the law  
11      governing the interpretation of contracts of any  
12      State, including any remedy for civil relief, whether  
13      under statutory or common law, including a remedy  
14      for civil damages, and any cause of action for per-  
15      sonal injury, wrongful death, property damage, or  
16      other injury based on negligence, strict liability,  
17      products liability, failure to warn, or any other legal  
18      theory relating to tort law.

19           “(3) INTENT OF CONGRESS.—It is not the in-  
20      tent of Congress that this title, or rules, regulations,  
21      or orders issued pursuant to this title, be interpreted  
22      as influencing, in either a plaintiff’s or defendant’s  
23      favor, the disposition of any civil action for damages  
24      in a State court, or the authority of any court to  
25      make a determination in an adjudicatory proceeding

1 under applicable State law with respect to the ad-  
2 missibility of evidence, unless a provision of this title  
3 actually conflicts with the State court action.

4 “(4) APPLICATION.—For purposes of this title,  
5 the term ‘requirements’ does not include civil tort  
6 actions for damages under State law.”.

7 (c) EFFECT OF ACTIONS BY ADMINISTRATOR.—  
8 Nothing in this Act, or the amendments made by this Act,  
9 shall be construed as changing the preemptive effect of  
10 an action taken by the Administrator prior to the date  
11 of enactment of this Act or under section 6(e).

12 **SEC. 8. ADMINISTRATION OF THE ACT.**

13 Section 26 of the Toxic Substances Control Act (15  
14 U.S.C. 2625) is amended—

15 (1) in subsection (b)(1)—

16 (A) by striking “of a reasonable fee”;

17 (B) by inserting “of a fee that is sufficient  
18 and not more than reasonably necessary” after  
19 “section 4 or 5”;

20 (C) by inserting “, or who requests a risk  
21 evaluation under section 6(b)(3)(A)(ii),” before  
22 “to defray the cost”;

23 (D) by striking “this Act” and inserting  
24 “the provision of this title for which such fee is  
25 collected”; and

1 (E) by striking “Such rules shall not pro-  
2 vide for any fee in excess of \$2,500 or, in the  
3 case of a small business concern, any fee in ex-  
4 cess of \$100.” and inserting “Such rules shall  
5 provide for lower fees for small business con-  
6 cerns.”;

7 (2) by adding at the end of subsection (b) the  
8 following:

9 “(3) FUND.—

10 “(A) ESTABLISHMENT.—There is established in  
11 the Treasury of the United States a revolving fund,  
12 to be known as the TSCA Service Fee Fund (in this  
13 paragraph referred to as the ‘Fund’), consisting of  
14 such amounts as are deposited in the Fund under  
15 this paragraph.

16 “(B) COLLECTION AND DEPOSIT OF FEES.—  
17 The Administrator shall collect the fees described in  
18 paragraph (1) and deposit those fees in the Fund.

19 “(C) CREDITING AND AVAILABILITY OF  
20 FEES.—On request by the Administrator, the Sec-  
21 retary of the Treasury shall transfer from the Fund  
22 to the Administrator amounts appropriated to pay  
23 or recover the full costs incurred by the Environ-  
24 mental Protection Agency, including contractor

1 costs, in carrying out the provisions of this title for  
2 which the fees are collected under paragraph (1).

3 “(D) USE OF FUNDS BY ADMINISTRATOR.—  
4 Amounts equivalent to fees collected by the Adminis-  
5 trator and deposited in the Fund under this section  
6 shall be available without fiscal year limitation to the  
7 Administrator, subject to the availability of appro-  
8 priations, for use only in administering the provi-  
9 sions of this title for which the fees are collected.

10 “(E) ACCOUNTING AND AUDITING.—

11 “(i) ACCOUNTING.—The Administrator  
12 shall biennially prepare and submit to the Com-  
13 mittee on Environment and Public Works of the  
14 Senate and the Committee on Energy and Com-  
15 merce of the House of Representatives a report  
16 that includes an accounting of the fees paid to  
17 the Administrator under this paragraph and  
18 amounts disbursed from the Fund for the pe-  
19 riod covered by the report, as reflected by fi-  
20 nancial statements provided in accordance with  
21 sections 3515 and 3521 of title 31, United  
22 States Code.

23 “(ii) AUDITING.—

24 “(I) IN GENERAL.—For the purpose  
25 of section 3515(c) of title 31, United

1 States Code, the Fund shall be considered  
2 a component of a covered executive agency.

3 “(II) COMPONENTS OF AUDIT.—The  
4 annual audit required in accordance with  
5 sections 3515 and 3521 of title 31, United  
6 States Code, of the financial statements of  
7 activities carried out using amounts from  
8 the Fund shall include an analysis of—

9 “(aa) the fees collected and  
10 amounts disbursed under this sub-  
11 section;

12 “(bb) the reasonableness of the  
13 fees in place as of the date of the  
14 audit to meet current and projected  
15 costs of administering the provisions  
16 of the title for which the fees are col-  
17 lected; and

18 “(cc) the number of requests for  
19 a risk evaluation made by manufac-  
20 turers under section 6(b)(3)(A)(ii).

21 “(III) FEDERAL RESPONSIBILITY.—  
22 The Inspector General of the Environ-  
23 mental Protection Agency shall conduct  
24 the annual audit described in subclause  
25 (II) and submit to the Administrator a re-

1 port that describes the findings and any  
2 recommendations of the Inspector General  
3 resulting from the audit.”; and

4 (3) by adding at the end the following:

5 “(h) SCIENTIFIC STANDARDS.—In carrying out sec-  
6 tions 4, 5, and 6, to the extent that the Administrator  
7 makes a decision based on science, the Administrator shall  
8 consider, as applicable—

9 “(1) the extent to which the scientific and tech-  
10 nical procedures, measures, methods, or models em-  
11 ployed to generate the information are reasonable  
12 for and consistent with the use of the information;

13 “(2) the extent to which the information is rel-  
14 evant for the Administrator’s use in making a deci-  
15 sion about a chemical substance or mixture;

16 “(3) the degree of clarity and completeness with  
17 which the data, assumptions, methods, quality assur-  
18 ance, and analyses employed to generate the infor-  
19 mation are documented;

20 “(4) the extent to which the variability and un-  
21 certainty in the information, or in the procedures,  
22 measures, methods, or models, are evaluated and  
23 characterized; and

1           “(5) the extent of independent verification or  
2           peer review of the information or of the procedures,  
3           measures, methods, or models.

4           “(i) WEIGHT OF SCIENTIFIC EVIDENCE.—The Ad-  
5           ministrators shall make decisions under sections 4, 5, and  
6           6 based on the weight of the scientific evidence.

7           “(j) AVAILABILITY OF INFORMATION.—Subject to  
8           section 14, the Administrator shall make available to the  
9           public all notices, determinations, findings, rules, and or-  
10          ders of the Administrator under this title.

11          “(k) POLICIES, PROCEDURES, AND GUIDANCE.—

12               “(1) DEVELOPMENT.—Not later than 2 years  
13               after the date of enactment of the TSCA Moderniza-  
14               tion Act of 2015, the Administrator shall develop  
15               any policies, procedures, and guidance the Adminis-  
16               trator determines are necessary to carry out the  
17               amendments to this Act made by the TSCA Mod-  
18               ernization Act of 2015.

19               “(2) REVIEW.—Not later than 5 years after the  
20               date of enactment of the TSCA Modernization Act  
21               of 2015, and not less frequently than once every 5  
22               years thereafter, the Administrator shall—

23                       “(A) review the adequacy of the policies,  
24                       procedures, and guidance developed under para-  
25                       graph (1), including with respect to animal,

1 nonanimal, and epidemiological test methods  
2 and procedures for assessing and determining  
3 risk under this title; and

4 “(B) revise such policies, procedures, and  
5 guidance as the Administrator determines nec-  
6 essary to reflect new scientific developments or  
7 understandings.

8 “(I) REPORT TO CONGRESS.—

9 “(1) INITIAL REPORT.—Not later than 6  
10 months after the date of enactment of the TSCA  
11 Modernization Act of 2015, the Administrator shall  
12 submit to the Committees on Energy and Commerce  
13 and Appropriations of the House of Representatives  
14 and the Committees on Environment and Public  
15 Works and Appropriations of the Senate a report  
16 containing an estimation of—

17 “(A) the capacity of the Environmental  
18 Protection Agency to conduct and publish risk  
19 evaluations under subparagraphs (A)(i) and (B)  
20 of section 6(b)(3), and the resources necessary  
21 to initiate the minimum number of risk evalua-  
22 tions required under section 6(b)(7);

23 “(B) the capacity of the Environmental  
24 Protection Agency to conduct and publish risk  
25 evaluations under section 6(b)(3)(A)(ii), the



1           likely demand for such risk evaluations, and the  
2           anticipated schedule for accommodating that  
3           demand;

4           “(C) the capacity of the Environmental  
5           Protection Agency to promulgate rules under  
6           section 6(a) as required based on risk evalua-  
7           tions conducted and published under section  
8           6(b); and

9           “(D) the actual and anticipated efforts of  
10          the Environmental Protection Agency to in-  
11          crease the Agency’s capacity to conduct and  
12          publish risk evaluations under section 6(b).

13          “(2) SUBSEQUENT REPORTS.—The Adminis-  
14          trator shall update and resubmit the report de-  
15          scribed in paragraph (1) not less frequently than  
16          once every 5 years.”.

17 **SEC. 9. CONFORMING AMENDMENTS.**

18          (a) SECTION 4.—Section 4 of the Toxic Substances  
19          Control Act (15 U.S.C. 2603) is amended—

20               (1) in subsection (b)—

21                       (A) in paragraph (1), by striking “rule”  
22                       each place it appears and inserting “rule, order,  
23                       or consent agreement”;

1 (B) in paragraph (2)(B), by striking  
2 “rules” and inserting “rules, orders, and con-  
3 sent agreements”;

4 (C) in paragraph (3), by striking “rule”  
5 each place it appears and inserting “rule, order,  
6 or consent agreement”; and

7 (D) in paragraph (4)—

8 (i) by striking “rule under subsection  
9 (a)” each place it appears and inserting  
10 “rule, order, or consent agreement under  
11 subsection (a)”;

12 (ii) by striking “repeals the rule” each  
13 place it appears and inserting “repeals the  
14 rule or order or modifies the consent  
15 agreement to terminate the requirement”;  
16 and

17 (iii) by striking “repeals the applica-  
18 tion of the rule” and inserting “repeals or  
19 modifies the application of the rule, order,  
20 or consent agreement”;

21 (2) in subsection (c)—

22 (A) in paragraph (1), by striking “rule”  
23 and inserting “rule or order”;

24 (B) in paragraph (2)—

1 (i) in subparagraph (A), by striking  
2 “a rule under subsection (a) or for which  
3 data is being developed pursuant to such a  
4 rule” and inserting “a rule, order, or con-  
5 sent agreement under subsection (a) or for  
6 which data is being developed pursuant to  
7 such a rule, order, or consent agreement”;

8 (ii) in subparagraph (B), by striking  
9 “such rule or which is being developed pur-  
10 suant to such rule” and inserting “such  
11 rule, order, or consent agreement or which  
12 is being developed pursuant to such rule,  
13 order, or consent agreement”; and

14 (iii) in the matter following subpara-  
15 graph (B), by striking “the rule” and in-  
16 serting “the rule or order”;

17 (C) in paragraph (3)(B)(i), by striking  
18 “rule promulgated” and inserting “rule, order,  
19 or consent agreement”; and

20 (D) in paragraph (4)—

21 (i) by striking “rule promulgated”  
22 each place it appears and inserting “rule,  
23 order, or consent agreement”;

1 (ii) by striking “such rule” each place  
2 it appears and inserting “such rule, order,  
3 or consent agreement”; and

4 (iii) in subparagraph (B), by striking  
5 “the rule” and inserting “the rule, order,  
6 or consent agreement”;

7 (3) in subsection (d), by striking “rule” and in-  
8 serting “rule, order, or consent agreement”; and

9 (4) in subsection (g), by striking “rule” and in-  
10 serting “rule, order, or consent agreement”.

11 (b) SECTION 5.—Section 5 of the Toxic Substances  
12 Control Act (15 U.S.C. 2604) is amended—

13 (1) in subsection (b)—

14 (A) in paragraph (1)(A)—

15 (i) by striking “rule promulgated”  
16 and inserting “rule, order, or consent  
17 agreement”; and

18 (ii) by striking “such rule” and insert-  
19 ing “such rule, order, or consent agree-  
20 ment”;

21 (B) in paragraph (1)(B)—

22 (i) by striking “rule promulgated”  
23 and inserting “rule or order”; and

24 (ii) by striking “the date of the sub-  
25 mission in accordance with such rule” and

1 inserting “the required date of submis-  
2 sion”; and

3 (C) in paragraph (2)(A)(ii), by striking  
4 “rule promulgated” and inserting “rule, order,  
5 or consent agreement”;

6 (2) in subsection (d)(2)(C), by striking “rule”  
7 and inserting “rule, order, or consent agreement”;  
8 and

9 (3) in subsection (h)(4), by striking “para-  
10 graphs (2) and (3) of section 6(c)” and inserting  
11 “paragraph (2) of section 6(c)”.

12 (c) SECTION 6.—Section 6 of the Toxic Substances  
13 Control Act (15 U.S.C. 2605) is amended—

14 (1) in subsection (d)(2)(B), by striking “para-  
15 graphs (2) and (3) of subsection (c)” and inserting  
16 “paragraph (2) of subsection (c)”; and

17 (2) in subsection (e)(4), by striking “para-  
18 graphs (2), (3), and (4) of subsection (c)” and in-  
19 serting “paragraph (2) of subsection (c)”.

20 (d) SECTION 7.—Section 7(a)(1) of the Toxic Sub-  
21 stances Control Act (15 U.S.C. 2606(a)(1)) is amended,  
22 in the matter following subparagraph (C), by striking “a  
23 rule under section 4, 5, 6, or title IV or an order under  
24 section 5 or title IV” and inserting “a rule under section

1 4, 5, or 6 or title IV, an order under section 4 or 5 or  
2 title IV, or a consent agreement under section 4”.

3 (e) SECTION 8.—Section 8(a)(3)(A)(ii)(I) of the  
4 Toxic Substances Control Act (15 U.S.C.  
5 2607(a)(3)(A)(ii)(I)) is amended by striking “or an order  
6 in effect under section 5(e)” and inserting “, an order in  
7 effect under section 4 or 5(e), or a consent agreement  
8 under section 4”.

9 (f) SECTION 9.—Section 9(a) of the Toxic Substances  
10 Control Act (15 U.S.C. 2608(a)) is amended by striking  
11 “section 6” each place it appears and inserting “section  
12 6(a)”.

13 (g) SECTION 11.—Section 11(b)(2)(E) of the Toxic  
14 Substances Control Act (15 U.S.C. 2610(b)(2)(E)) is  
15 amended by striking “rule promulgated” and inserting  
16 “rule promulgated, order issued, or consent agreement en-  
17 tered into”.

18 (h) SECTION 15.—Section 15(1) of the Toxic Sub-  
19 stances Control Act (15 U.S.C. 2614(1)) is amended by  
20 striking “(A) any rule” and all that follows through “or  
21 (D)” and inserting “any requirement of this title or any  
22 rule promulgated, order issued, or consent agreement en-  
23 tered into under this title, or”.

1 (i) SECTION 18.—Section 18(a)(2)(A) of the Toxic  
2 Substances Control Act (15 U.S.C. 2617(a)(2)(A)) is  
3 amended—

4 (1) by striking “rule promulgated” and insert-  
5 ing “rule, order, or consent agreement”; and

6 (2) by striking “such rule” each place it ap-  
7 pears and inserting “such rule, order, or consent  
8 agreement”.

9 (j) SECTION 19.—Section 19 of the Toxic Substances  
10 Control Act (15 U.S.C. 2618) is amended—

11 (1) in subsection (a)—

12 (A) in paragraph (1)(A)—

13 (i) by striking “(A) Not later than 60  
14 days after the date of the promulgation of  
15 a rule” and inserting “Not later than 60  
16 days after the date on which a rule is pro-  
17 mulgated”;

18 (ii) by inserting “or the date on which  
19 an order is issued under section 4,” before  
20 “any person”;

21 (iii) by striking “such rule” and in-  
22 serting “such rule or order”; and

23 (iv) by striking “such a rule” and in-  
24 serting “such a rule or order”;

25 (B) by striking paragraph (1)(B);

1 (C) in paragraph (2), by striking “the  
2 rule” and inserting “the rule or order”; and

3 (D) in paragraph (3)—

4 (i) in subparagraph (A), by striking  
5 “the rule” and inserting “the rule or  
6 order”;

7 (ii) in subparagraph (B), by striking  
8 “a rule under section 4(a)” and inserting  
9 “a rule or order under section 4(a)”;

10 (iii) in subparagraph (C), by striking  
11 “such rule” and inserting “such rule or  
12 order”;

13 (iv) in subparagraph (D), by striking  
14 “such rule” and inserting “such rule or  
15 order”; and

16 (v) in subparagraph (E)—

17 (I) by striking “to such rule” and  
18 inserting “to such rule or order”; and

19 (II) by striking “the date of the  
20 promulgation of such rule” and in-  
21 serting “the date on which such rule  
22 is promulgated or such order is  
23 issued”;

24 (2) in subsection (b)—



1 (A) by striking “review a rule” and insert-  
2 ing “review a rule, or an order under section  
3 4,”;

4 (B) by striking “such rule” and inserting  
5 “such rule or order”;

6 (C) by striking “the rule” and inserting  
7 “the rule or order”;

8 (D) by striking “new rule” each place it  
9 appears and inserting “new rule or order”; and

10 (E) by striking “modified rule” and insert-  
11 ing “modified rule or order”; and

12 (3) in subsection (c)—

13 (A) in paragraph (1)—

14 (i) in subparagraph (A)—

15 (I) by striking “a rule” and in-  
16 serting “a rule, or an order under sec-  
17 tion 4”; and

18 (II) by striking “such rule” and  
19 inserting “such rule or order”; and

20 (ii) in subparagraph (B)—

21 (I) in the matter preceding clause  
22 (i), by striking “a rule” and inserting  
23 “a rule or order”; and

24 (II) in clause (i)—

1 (aa) by inserting “or an  
2 order under section 4,” before  
3 “the standard for review”;

4 (bb) by striking “such rule”  
5 and inserting “such rule or  
6 order”; and

7 (cc) by striking “the rule”  
8 and inserting “the rule or order”;  
9 and

10 (B) in paragraph (2), by striking “any  
11 rule” and inserting “any rule or order”.

12 (k) SECTION 20.—Section 20(a)(1) of the Toxic Sub-  
13 stances Control Act (15 U.S.C. 2619(a)(1)) is amended  
14 by striking “order issued under section 5” and inserting  
15 “order issued under section 4 or 5”.

16 (l) SECTION 21.—Section 21 of the Toxic Substances  
17 Control Act (15 U.S.C. 2620) is amended—

18 (1) in subsection (a), by striking “order under  
19 section 5(e) or (6)(b)(2)” and inserting “order  
20 under section 4 or 5(e)”; and

21 (2) in subsection (b)—

22 (A) in paragraph (1), by striking “order  
23 under section 5(e), 6(b)(1)(A), or 6(b)(1)(B)”  
24 and inserting “order under section 4 or 5(e)”;  
25 and

1 (B) in paragraph (4)(B)—

2 (i) in the matter preceding clause (i),  
3 by striking “order under section 5(e) or  
4 6(b)(2)” and inserting “order under sec-  
5 tion 4 or 5(e)”;

6 (ii) in clause (i), by striking “order  
7 under section 5(e)” and inserting “order  
8 under section 4 or 5(e)”;

9 (iii) in clause (ii), by striking “or an  
10 order under section 6(b)(2)”.

11 (m) SECTION 24.—Section 24(b)(2)(B) of the Toxic  
12 Substances Control Act (15 U.S.C. 2623(b)(2)(B)) is  
13 amended—

14 (1) by inserting “and” at the end of clause (i);

15 (2) by striking clause (ii); and

16 (3) by redesignating clause (iii) as clause (ii).

17 (n) SECTION 27.—Section 27(a) of the Toxic Sub-  
18 stances Control Act (15 U.S.C. 2626(a)) is amended by  
19 striking “rules promulgated” and inserting “rules, orders,  
20 or consent agreements”.

21 (o) SECTION 30.—Section 30(2) of the Toxic Sub-  
22 stances Control Act (15 U.S.C. 2629(2)) is amended by  
23 striking “rule” and inserting “rule, order, or consent  
24 agreement”.